CERTIFICATION OF ENROLLMENT

SUBSTITUTE HOUSE BILL 1127

Chapter 387, Laws of 2003

(partial veto)

58th Legislature 2003 Regular Session

COMMERCIALLY HARVESTED FISH--RETAIL SALE

EFFECTIVE DATE: 7/27/03

Passed by the House April 21, 2003 Yeas 96 Nays 0

FRANK CHOPP

Speaker of the House of Representatives

Passed by the Senate April 11, 2003 Yeas 49 Nays 0

President of the Senate

CERTIFICATE

I, Cynthia Zehnder, Chief Clerk of the House of Representatives of the State of Washington, do hereby certify that the attached is **SUBSTITUTE HOUSE BILL 1127** as passed by the House of Representatives and the Senate on the dates hereon set forth.

CYNTHIA ZEHNDER

BRAD OWEN

Approved May 20, 2003, with the exception of section 6, which is vetoed.

FILED

May 20, 2003 - 3:00 p.m.

Chief Clerk

GARY LOCKE

Governor of the State of Washington

Secretary of State State of Washington

SUBSTITUTE HOUSE BILL 1127

AS AMENDED BY THE SENATE

Passed Legislature - 2003 Regular Session

State of Washington 58th Legislature 2003 Regular Session

By House Committee on Fisheries, Ecology & Parks (originally sponsored by Representatives Hatfield, Buck, Cooper, Blake, Pearson and Berkey)

READ FIRST TIME 02/25/03.

- 1 AN ACT Relating to the selling of commercially harvested fish; and
- 2 amending RCW 77.08.010, 77.65.510, 77.65.515, 77.65.520, 36.71.090, and
- 3 82.27.020.
- 4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 5 **Sec. 1.** RCW 77.08.010 and 2002 c 281 s 2 are each amended to read 6 as follows:
- As used in this title or rules adopted under this title, unless the context clearly requires otherwise:
- 9 (1) "Director" means the director of fish and wildlife.
- 10 (2) "Department" means the department of fish and wildlife.
- 11 (3) "Commission" means the state fish and wildlife commission.
- 12 (4) "Person" means and includes an individual; a corporation; a
- 13 public or private entity or organization; a local, state, or federal
- 14 agency; all business organizations, including corporations and
- 15 partnerships; or a group of two or more individuals acting with a
- 16 common purpose whether acting in an individual, representative, or
- 17 official capacity.
- 18 (5) "Fish and wildlife officer" means a person appointed and
- 19 commissioned by the director, with authority to enforce this title and

- rules adopted pursuant to this title, and other statutes as prescribed by the legislature. Fish and wildlife officer includes a person commissioned before June 11, 1998, as a wildlife agent or a fisheries patrol officer.
 - (6) "Ex officio fish and wildlife officer" means a commissioned officer of a municipal, county, state, or federal agency having as its primary function the enforcement of criminal laws in general, while the officer is in the appropriate jurisdiction. The term "ex officio fish and wildlife officer" includes special agents of the national marine fisheries service, state parks commissioned officers, United States fish and wildlife special agents, department of natural resources enforcement officers, and United States forest service officers, while the agents and officers are within their respective jurisdictions.
 - (7) "To hunt" and its derivatives means an effort to kill, injure, capture, or harass a wild animal or wild bird.
 - (8) "To trap" and its derivatives means a method of hunting using devices to capture wild animals or wild birds.
 - (9) "To fish," "to harvest," and "to take," and their derivatives means an effort to kill, injure, harass, or catch a fish or shellfish.
 - (10) "Open season" means those times, manners of taking, and places or waters established by rule of the commission for the lawful hunting, fishing, taking, or possession of game animals, game birds, game fish, food fish, or shellfish that conform to the special restrictions or physical descriptions established by rule of the commission or that have otherwise been deemed legal to hunt, fish, take, harvest, or possess by rule of the commission. "Open season" includes the first and last days of the established time.
 - (11) "Closed season" means all times, manners of taking, and places or waters other than those established by rule of the commission as an open season. "Closed season" also means all hunting, fishing, taking, or possession of game animals, game birds, game fish, food fish, or shellfish that do not conform to the special restrictions or physical descriptions established by rule of the commission as an open season or that have not otherwise been deemed legal to hunt, fish, take, harvest, or possess by rule of the commission as an open season.
- 36 (12) "Closed area" means a place where the hunting of some or all species of wild animals or wild birds is prohibited.

1 (13) "Closed waters" means all or part of a lake, river, stream, or other body of water, where fishing or harvesting is prohibited.

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- (14) "Game reserve" means a closed area where hunting for all wild animals and wild birds is prohibited.
- (15) "Bag limit" means the maximum number of game animals, game birds, or game fish which may be taken, caught, killed, or possessed by a person, as specified by rule of the commission for a particular period of time, or as to size, sex, or species.
- 9 (16) "Wildlife" means all species of the animal kingdom whose members exist in Washington in a wild state. This includes but is not 10 limited to mammals, birds, reptiles, amphibians, fish, 11 invertebrates. The term "wildlife" does not include feral domestic 12 mammals, old world rats and mice of the family Muridae of the order 13 Rodentia, or those fish, shellfish, and marine invertebrates classified 14 as food fish or shellfish by the director. The term "wildlife" 15 16 includes all stages of development and the bodily parts of wildlife 17 members.
 - (17) "Wild animals" means those species of the class Mammalia whose members exist in Washington in a wild state and the species Rana catesbeiana (bullfrog). The term "wild animal" does not include feral domestic mammals or old world rats and mice of the family Muridae of the order Rodentia.
- 23 (18) "Wild birds" means those species of the class Aves whose 24 members exist in Washington in a wild state.
 - (19) "Protected wildlife" means wildlife designated by the commission that shall not be hunted or fished.
 - (20) "Endangered species" means wildlife designated by the commission as seriously threatened with extinction.
- 29 (21) "Game animals" means wild animals that shall not be hunted 30 except as authorized by the commission.
- 31 (22) "Fur-bearing animals" means game animals that shall not be 32 trapped except as authorized by the commission.
- 33 (23) "Game birds" means wild birds that shall not be hunted except 34 as authorized by the commission.
- 35 (24) "Predatory birds" means wild birds that may be hunted 36 throughout the year as authorized by the commission.
- 37 (25) "Deleterious exotic wildlife" means species of the animal

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- kingdom not native to Washington and designated as dangerous to the environment or wildlife of the state.
 - (26) "Game farm" means property on which wildlife is held or raised for commercial purposes, trade, or gift. The term "game farm" does not include publicly owned facilities.
 - (27) "Person of disability" means a permanently disabled person who is not ambulatory without the assistance of a wheelchair, crutches, or similar devices.
 - (28) "Fish" includes all species classified as game fish or food fish by statute or rule, as well as all fin fish not currently classified as food fish or game fish if such species exist in state waters. The term "fish" includes all stages of development and the bodily parts of fish species.
 - (29) "Raffle" means an activity in which tickets bearing an individual number are sold for not more than twenty-five dollars each and in which a permit or permits are awarded to hunt or for access to hunt big game animals or wild turkeys on the basis of a drawing from the tickets by the person or persons conducting the raffle.
- 19 (30) "Youth" means a person fifteen years old for fishing and under 20 sixteen years old for hunting.
 - (31) "Senior" means a person seventy years old or older.
- 22 (32) "License year" means the period of time for which a 23 recreational license is valid. The license year begins April 1st, and 24 ends March 31st.
 - (33) "Saltwater" means those marine waters seaward of river mouths.
- 26 (34) "Freshwater" means all waters not defined as saltwater 27 including, but not limited to, rivers upstream of the river mouth, 28 lakes, ponds, and reservoirs.
- 29 (35) "State waters" means all marine waters and fresh waters within 30 ordinary high water lines and within the territorial boundaries of the 31 state.
- 32 (36) "Offshore waters" means marine waters of the Pacific Ocean 33 outside the territorial boundaries of the state, including the marine 34 waters of other states and countries.
- 35 (37) "Concurrent waters of the Columbia river" means those waters 36 of the Columbia river that coincide with the Washington-Oregon state 37 boundary.

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- 1 (38) "Resident" means a person who has maintained a permanent place 2 of abode within the state for at least ninety days immediately 3 preceding an application for a license, has established by formal 4 evidence an intent to continue residing within the state, and who is 5 not licensed to hunt or fish as a resident in another state.
 - (39) "Nonresident" means a person who has not fulfilled the qualifications of a resident.

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- (40) "Shellfish" means those species of marine and freshwater invertebrates that have been classified and that shall not be taken except as authorized by rule of the commission. The term "shellfish" includes all stages of development and the bodily parts of shellfish species.
- 13 (41) "Commercial" means related to or connected with buying, 14 selling, or bartering.
- 15 (42) "To process" and its derivatives mean preparing or preserving 16 fish, wildlife, or shellfish.
- 17 (43) "Personal use" means for the private use of the individual 18 taking the fish or shellfish and not for sale or barter.
- 19 (44) "Angling gear" means a line attached to a rod and reel capable 20 of being held in hand while landing the fish or a hand-held line 21 operated without rod or reel.
- 22 (45) "Fishery" means the taking of one or more particular species 23 of fish or shellfish with particular gear in a particular geographical 24 area.
- 25 (46) "Limited-entry license" means a license subject to a license limitation program established in chapter 77.70 RCW.
- 27 (47) "Seaweed" means marine aquatic plant species that are 28 dependent upon the marine aquatic or tidal environment, and exist in 29 either an attached or free floating form, and includes but is not 30 limited to marine aquatic plants in the classes Chlorophyta, 31 Phaeophyta, and Rhodophyta.
- 32 (48) "Trafficking" means offering, attempting to engage, or 33 engaging in sale, barter, or purchase of fish, shellfish, wildlife, or 34 deleterious exotic wildlife.
- 35 (49) "Invasive species" means a plant species or a nonnative animal species that either:
- 37 (a) Causes or may cause displacement of, or otherwise threatens, 38 native species in their natural communities;

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- 1 (b) Threatens or may threaten natural resources or their use in the 2 state;
 - (c) Causes or may cause economic damage to commercial or recreational activities that are dependent upon state waters; or
 - (d) Threatens or harms human health.

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- (50) "Prohibited aquatic animal species" means an invasive species of the animal kingdom that has been classified as a prohibited aquatic animal species by the commission.
- (51) "Regulated aquatic animal species" means a potentially invasive species of the animal kingdom that has been classified as a regulated aquatic animal species by the commission.
- (52) "Unregulated aquatic animal species" means a nonnative animal species that has been classified as an unregulated aquatic animal species by the commission.
- (53) "Unlisted aquatic animal species" means a nonnative animal species that has not been classified as a prohibited aquatic animal species, a regulated aquatic animal species, or an unregulated aquatic animal species by the commission.
- 19 (54) "Aquatic plant species" means an emergent, submersed, 20 partially submersed, free-floating, or floating-leaving plant species 21 that grows in or near a body of water or wetland.
- 22 (55) "Retail-eligible species" means commercially harvested salmon, 23 crab, and sturgeon.
- 24 Sec. 2. RCW 77.65.510 and 2002 c 301 s 2 are each amended to read 25 as follows:
 - (1) The department must establish and administer a direct retail endorsement to serve as a single license that permits the holder of a Washington ((salmon or crab commercial fishing)) license to commercially harvest retail-eligible species and to clean, dress, and sell his or her catch directly to consumers at retail, including over the internet. The direct retail endorsement must be issued as an optional addition to all holders of a ((salmon or crab)) commercial fishing license for retail-eligible species that the department offers under this chapter.
- 35 (2) The direct retail endorsement must be offered at the time of 36 application for the qualifying commercial fishing license. Individuals 37 in possession of a qualifying commercial fishing license issued under

this chapter may add a direct retail endorsement to their current license at ((the)) any time ((they renew their commercial fishing license)). Individuals who do not have a commercial fishing license for ((salmon or crab)) retail-eligible species issued under this chapter may not receive a direct retail endorsement. The costs, conditions, responsibilities, and privileges associated with the endorsed commercial fishing license is not affected or altered in any way by the addition of a direct retail endorsement. These costs include the base cost of the license and any revenue and excise taxes.

- (3) An individual need only add one direct retail endorsement to his or her license portfolio. If a direct retail endorsement is selected by an individual holding more than one commercial fishing license issued under this chapter, a single direct retail endorsement is considered to be added to all qualifying commercial fishing licenses held by that individual, and is the only license required for the individual to sell at retail ((the harvest of salmon or crab)) any retail-eligible species permitted by all of the underlying endorsed licenses. The direct retail endorsement applies only to the person named on the endorsed license, and may not be used by an alternate operator named on the endorsed license.
- (4) In addition to any fees charged for the endorsed licenses and harvest documentation as required by this chapter or the rules of the department, the department may set a reasonable annual fee not to exceed the administrative costs to the department for a direct retail endorsement.
- (5) The holder of a direct retail endorsement is responsible for documenting the commercial harvest of salmon and crab according to the provisions of this chapter, the rules of the department for a wholesale fish dealer, and the reporting requirements of the endorsed license. Any ((salmon or crab)) retail-eligible species caught by the holder of a direct retail endorsement must be ((landed in the round and)) documented on fish tickets((, as provided for by the department, before further processing)).
- (6) The direct retail endorsement must be displayed in a readily visible manner by the seller wherever and whenever a sale to someone other than a licensed wholesale dealer occurs. The commission may require that the holder of a direct retail endorsement notify the department up to eighteen hours before conducting an in-person sale of

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- retail-eligible species, except for in-person sales that have a 1 2 cumulative retail sales value of less than one hundred fifty dollars in a twenty-four hour period that are sold directly from the vessel. For 3 sales occurring in a venue other than in person, such as over the 4 internet, through a catalog, or on the phone, the direct retail 5 endorsement number of the seller must be provided to the buyer both at 6 7 the time of sale and the time of delivery. All internet sales must be conducted in accordance with federal laws and regulations. 8
 - (7) The direct retail endorsement is to be held by a natural person and is not transferrable or assignable. If the endorsed license is transferred, the direct retail endorsement immediately becomes void, and the transferor is not eligible for a full or prorated reimbursement of the annual fee paid for the direct retail endorsement. Upon becoming void, the holder of a direct retail endorsement must surrender the physical endorsement to the department.
 - (8) The holder of a direct retail endorsement must abide by the provisions of Title 69 RCW as they apply to the processing and retail sale of seafood. The department must distribute a pamphlet, provided by the department of agriculture, with the direct retail endorsement generally describing the labeling requirements set forth in chapter 69.04 RCW as they apply to seafood.
 - (9) The holder of a qualifying commercial fishing license issued under this chapter must either possess a direct retail endorsement or a wholesale dealer license provided for in RCW 77.65.280 in order to lawfully sell their catch or harvest in the state to anyone other than a licensed wholesale dealer.
- (10) The direct retail endorsement entitles the holder to sell ((wild-caught salmon or crab)) a retail-eligible species only at a temporary food service establishment as that term is defined in RCW 69.06.045, or directly to a restaurant or other similar food service business.
- 32 **Sec. 3.** RCW 77.65.515 and 2002 c 301 s 3 are each amended to read as follows:
- 34 (1) Prior to being issued a direct retail endorsement, an 35 individual must:
- 36 (a) Obtain and submit to the department a signed letter on 37 appropriate letterhead from the health department of the county in

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- which the individual makes his or her official residence or where the hailing port for any documented vessel owned by the individual is located as to the fulfillment of all requirements related to county health rules, including the payment of all required fees. health department generating the letter may charge a reasonable fee for any necessary inspections. The letter must certify that the methods used by the individual to transport, store, and display any fresh ((salmon and crabs)) retail-eligible species meets that county's standards and the statewide standards adopted by the board of health for food service operations; and
 - (b) Submit proof to the department that the individual making the direct retail sales is in possession of a valid food and beverage service worker's permit, as provided for in chapter 69.06 RCW.

- (2) The requirements of subsection (1) of this section must be completed each license year before a renewal direct retail endorsement can be issued.
- (3) Any individual possessing a direct retail endorsement must notify the local health department of the county in which retail sales are to occur, except for the county that conducted the initial inspection, forty-eight hours before any transaction and make his or her facilities available for inspection by a fish and wildlife officer, the local health department of any county in which he or she sells ((salmon or crab)) any legally harvested retail-eligible species, and any designee of the department of health or the department of agriculture.
- (4) Neither the department or a local health department may be held liable in any judicial proceeding alleging that consumption of or exposure to seafood sold by the holder of a direct retail endorsement resulted in a negative health consequence, as long as the department can show that the individual holding the direct retail endorsement complied with the requirements of subsection (1) of this section prior to being issued his or her direct retail license, and neither the department nor a local health department acted in a reckless manner. For the purposes of this subsection, the department or a local health district shall not be deemed to be acting recklessly for not conducting a permissive inspection.

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- **Sec. 4.** RCW 77.65.520 and 2002 c 301 s 4 are each amended to read 2 as follows:
 - (1) The direct retail endorsement is conditioned upon compliance:
 - (a) With the requirements of this chapter as they apply to wholesale fish dealers and to the rules of the department relating to the payment of fines for violations of rules for the accounting of the commercial harvest of ((salmon or crabs)) retail eligible species; and
 - (b) With the state board of health and local rules for food service establishments.
 - (2) Violations of the requirements and rules referenced in subsection (1) of this section may result in the suspension of the direct retail endorsement. The suspended individual must not be reimbursed for any portion of the suspended endorsement. Suspension of the direct retail endorsement may not occur unless and until:
 - (a) The director has notified by order the holder of the direct retail endorsement when a violation of subsection (1) of this section has occurred. The notification must specify the type of violation, the liability to be imposed for damages caused by the violation, a notice that the amount of liability is due and payable by the holder of the direct retail endorsement, and an explanation of the options available to satisfy the liability; and
 - (b) The holder of the direct retail endorsement has had at least ninety days after the notification provided in (a) of this subsection was received to either make full payment for all liabilities owed or enter into an agreement with the department to pay off all liabilities within a reasonable time.
 - (3)(a) If, within ninety days after receipt of the order provided in subsection (2)(a) of this section, the amount specified in the order is not paid or the holder of the direct retail endorsement has not entered into an agreement with the department to pay off all liabilities, the prosecuting attorney for any county in which the persons to whom the order is directed do business, or the attorney general upon request of the department, may bring an action on behalf of the state in the superior court for Thurston county, or any county in which the persons to whom the order is directed do business, to seek suspension of the individual's direct retail endorsement for up to five years.

(b) The department may temporarily suspend the privileges provided by the direct retail endorsement for up to one hundred twenty days following the receipt of the order provided in subsection (2)(a) of this section, unless the holder of the direct retail endorsement has deposited with the department an acceptable performance bond on forms prescribed and provided by the department. This performance bond must be a corporate surety bond executed in favor of the department by a corporation authorized to do business in the state of Washington under chapter 48.28 RCW and approved by the department. The bond must be filed and maintained in an amount equal to one thousand dollars.

- (4) For violations of state board of health and local rules under subsection (1)(b) of this section only, any person inspecting the facilities of a direct retail endorsement holder under RCW 77.65.515 may suspend the privileges granted by the endorsement for up to seven days. Within twenty-four hours of the discovery of the violation, the inspecting entity must notify the department of the violation. Upon notification, the department may proceed with the procedures outlined in this section for suspension of the endorsement. If the violation of a state board of health rule is discovered by a local health department, that local jurisdiction may fine the holder of the direct retail endorsement according to the local jurisdiction's rules as they apply to retail food operations.
- (5) Subsections (2) and (3) of this section do not apply to a holder of a direct retail endorsement that executes a surety bond and abides by the conditions established in RCW 77.65.320 and 77.65.330 as they apply to wholesale dealers.
- **Sec. 5.** RCW 36.71.090 and 2002 c 301 s 9 are each amended to read 28 as follows:
 - (1) It shall be lawful for any farmer, gardener, or other person, without license, to sell, deliver, or peddle any fruits, vegetables, berries, eggs, or any farm produce or edibles raised, gathered, produced, or manufactured by such person and no city or town shall pass or enforce any ordinance prohibiting the sale by or requiring license from the producers and manufacturers of farm produce and edibles as ((herein)) defined((+ PROVIDED, That)) in this section. However, nothing ((herein)) in this section authorizes any person to sell, deliver, or peddle, without license, in any city or town, any dairy

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- product, meat, poultry, eel, fish, mollusk, or shellfish where a license is required to engage legally in such activity in such city or town.
- (2) It is lawful for an individual in possession of a valid direct 4 5 retail endorsement, as established in RCW 77.65.510, to sell, deliver, or peddle ((wild-caught salmon or crab)) any legally harvested retail-6 7 eligible species, as that term is defined in RCW 77.08.010, that is caught, harvested, or collected under rule of the department of fish 8 and wildlife by such a person at a temporary food service 9 establishment, as that term is defined in RCW 69.06.045, and no city, 10 town, or county may pass or enforce an ordinance prohibiting the sale 11 by or requiring additional licenses or permits from the holder of the 12 valid direct retail endorsement. However, this subsection does not 13 prohibit a city, town, or county from inspecting an individual 14 displaying a direct retail endorsement to verify that the person is in 15 16 compliance with state board of health and local rules for food service 17 operations.
- *Sec. 6. RCW 82.27.020 and 2001 c 320 s 9 are each amended to read 19 as follows:
 - (1) In addition to all other taxes, licenses, or fees provided by law there is established an excise tax on the commercial possession of enhanced food fish as provided in this chapter. The tax is levied upon and shall be collected from the owner of the enhanced food fish whose possession constitutes the taxable event. The taxable event is the first possession in Washington by an owner after the enhanced food fish has been landed. Processing and handling of enhanced food fish by a person who is not the owner is not a taxable event to the processor or handler.
 - (2) A person in possession of enhanced food fish and liable to this tax may deduct from the price paid to the person from which the enhanced food fish (except oysters) are purchased an amount equal to a tax at one-half the rate levied in this section upon these products.
 - (3) The measure of the tax ((is the value of the)) for all enhanced food fish, including retail-eligible fish sold with a direct retail endorsement pursuant to RCW 77.65.510, is the comparable sales price for similar species of fish at the point of landing.

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- 1 (4) The tax shall be equal to the measure of the tax multiplied by 2 the rates for enhanced food fish as follows:
 - (a) Chinook, coho, and chum salmon and anadromous game fish: Five and twenty-five one-hundredths percent;
 - (b) Pink and sockeye salmon: Three and fifteen one-hundredths percent;
 - (c) Other food fish and shellfish, except oysters, sea urchins, and sea cucumbers: Two and one-tenth percent;
 - (d) Oysters: Eight one-hundredths of one percent;
- 10 (e) Sea urchins: Four and six-tenths percent through December 31, 11 2005, and two and one-tenth percent thereafter; and
- 12 (f) Sea cucumbers: Four and six-tenths percent through December 13 31, 2005, and two and one-tenth percent thereafter.
 - (5) An additional tax is imposed equal to the rate specified in RCW 82.02.030 multiplied by the tax payable under subsection (4) of this section.

*Sec. 6 was vetoed. See message at end of chapter.

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Passed by the House April 21, 2003.

Passed by the Senate April 11, 2003.

Approved by the Governor May 20, 2003, with the exception of certain items that were vetoed.

Filed in Office of Secretary of State May 20, 2003.

Note: Governor's explanation of partial veto is as follows:

"I am returning herewith, without my approval as to section 6, Substitute House Bill No. 1127 entitled:

"AN ACT Relating to the selling of commercially harvested fish;"

This bill expands the scope of the direct retail endorsement. The endorsement is an optional add-on to a commercial fishing license that allows the holder to sell salmon, crab, and sturgeon directly into the retail market.

Section 6 would have changed the tax base for the enhanced food fish tax from "value" to "comparable sales price for similar species of fish." This new tax base would be applicable to all food fish, not just to food fish sold pursuant to the direct retail endorsement. The new tax base is undefined and would deprive taxpayers of certainty. Its administration would be burdensome and complicated for both the industry and the Department of Revenue.

I am directing the Department of Revenue to work with the concerned parties to resolve issues surrounding the tax base of food fish sold pursuant to a direct retail endorsement. This should involve education on the current application of the tax, as well as development of potential legislation that would address direct retail endorsement sales only.

For these reasons, I have vetoed section 6 of Substitute House Bill No. 1127.

With the exception of section 6, Substitute House Bill No. 1127 is approved."

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